

	<h2>Finchley and Golders Green Area Committee</h2> <p><b>27 April 2017</b></p>
<b>Title</b>	<b>Holders Hill Road, NW7 – Parking and Traffic improvement scheme</b>
<b>Report of</b>	Commissioning Director for Environment
<b>Wards</b>	West Finchley and Church End
<b>Status</b>	Public
<b>Urgent</b>	No
<b>Key</b>	No
<b>Enclosures</b>	Appendix - Drawing No. BC/000742-06/001
<b>Officer Contact Details</b>	Jamie Blake – Commissioning Director for Environment Jamie.blake@barnet.gov.uk

### Summary

This report details the investigation undertaken to address the traffic, parking and safety concerns raised on Holders Hill Road NW7 and sets out the proposed measures for detailed design and public consultation.

### Recommendations

1. That the Finchley and Golders Green Area Committee note the detail of the feasibility study as outlined in this report in relation to Holders Hill Road, NW7.
2. That the Finchley and Golders Green Area Committee approve the recommended measures to progress to detailed design and public consultation, as outlined in the report below:
  - **Measure 1** - Double yellow line 'At any time' Waiting Restrictions.

- **Measure 2** - Proposed footway parking provision (amendment of the existing on carriageway bays to part on footway/part on the carriageway)
- **Measure 3** – Removal of parking bays in the vicinity of the Cemetery – Removal of parking bays on street between the entrance of Hendon Cemetery and Thornfield Avenue.
- **Measure 4** – Additional Vehicle Activated Signs (VAS) - Estimated costs £14,000.
- **Measure 5** – Additional ‘SLOW’ carriageway markings - Estimated cost £500.
- **Measure 6** - Request for Zebra crossing facilities in the facility of Hasmonean School. - Estimated costs to be confirmed by in the region of £35,000.

**That the Finchley and Golders Green Area Committee give instruction to the Commissioning Director for Environment to carry out a statutory consultation on the approved Measures 1 – 3 as set out in recommendation 2 above.**

3. That subject to no objections being received to the statutory consultation, referred to in recommendation 3, the Finchley and Golders Green Area committee instruct Commissioning Director for Environment to introduce the approved measures.
4. That the Finchley and Golders Green Area Committee agree that if any objections are received as a result of the statutory consultations, referred to in recommendation 3, the Commissioning Director for Environment will consider and determine whether the approved measures agreed option should be implemented or not, and if so, with or without modification.
5. That the Finchley and Golders Green Area Committee agree to allocate the funding for the approved measures of £20,500 (CIL from this year’s CIL Area Committee budget to design and carry out statutory consultation and, subject to the outcome of that consultation, introduce the approved measures in recommendation 2.

## 1. WHY THIS REPORT IS NEEDED

- 1.1 This report is needed following the Finchley and Golders Green Area Committee decision on 30 March 2016.
- 1.2 At this meeting the Area Committee agreed the expenditure of £7,500 from the Area Committee’s budget to undertake a feasibility study on proposals to review parking and improve traffic flow on Holders Hill Road (near the Cemetery). The Area Committee noted that a report on the findings of the feasibility study and officer recommendations will be provided to a future meeting of the Area Committee meeting.
- 1.3 There was also a site meeting on the 2 August 2016 with a number of resident of Holders Hill Road to discuss ways in which Holders Hill Road can be

improved in terms of parking, pavements, traffic flow, pedestrian crossing facilities, positioning of bus stops and traffic flow.

1.4 A summary of the concerns which they would like the Council to address and their suggestions are outlined as follows:

- Excessive speed on Holders Hill Road;
- Insufficient number of uncontrolled pedestrian crossing facilities along Holders Hill Road on street to assist members of the public;
- Review of the mains sewer under Holders Hill Road;
- Obstruction and traffic flow issues due to vehicle parking both sides of Holders Hill Road;
- Request for double yellow lines to help reduce obstruction especially close to pedestrian refuge islands and improve traffic flow;
- Introduction of a heavy goods vehicle weight ban on Holders Hill Road which they felt would reduce the maintenance of service pipes under Holders Hill Road and reduce the excessive noise as a result of damaged and badly maintained manhole covers;
- Request for ad-hoc traffic management arrangements for the Funeral service that take place at Hendon Cemetery and Crematorium;
- The sub-standard state of the public footpath along both side of Holders Hill Road.

1.5 In addition to the concerns raised above a meeting took place on 6 October 2016. The meeting was held at the entrance to the Hendon Cemetery and Crematorium with Councillor Old, Officers and residents. An overview of the points raised at the meeting are as follows:

- Request for controlled pedestrian crossing facilitates and strategic locations along Holders Hill Road to assist vulnerable young children and the elderly.
- Request for a strategically placed speed camera along Holders Hill Road to help reduce the number of speeding incidents by large commercial vehicles especially during early mornings and peak periods during the day. Refuge vehicles being seen as the main culprits.
- Request for “At any time” waiting restrictions to be introduced on street at the junction off Holders Hill Road and across the entrance to driveways to flats.
- Request for the existing Bus Stop situated opposite the entrance to the Hendon Cemetery and Crematorium on Holders Hill Road to be set back which would involve part of the footway into a layby. It is considered that this location is an obstruction hotspot.

### **Request to improve the traffic flow along Holders Hill Road**

1.6 In order to understand the concerns set out above Officers carried out a number of site investigations on Holders Hill Road and the adjacent roads.

- 1.7 Holders Hill Road (B552) is a widely used road in the Mill Hill area which runs between A41 Great North Way and Holders Hill Circus. The average carriageway width of Holders Hill Road is 9.4 metres. When motor vehicles are parked on both sides of the road the passable carriage width is reduced to approximately 5.4 metres. This carriageway width is considered sufficient to allow motor vehicles up to a width of 2 metres to comfortably travel side by side in the opposite direction to each other.
- 1.8 However, Holders Hill Road is also used by very large vehicles such as heavy goods vehicles, Council refuge vehicles and by Bus 240 which has eight bus stops where buses arrive on average between 10 – 15 minutes. Large vehicles of this nature are approximately 2.6 metres in width and at certain locations along Holders Hill Road where vehicles park on both sides of the road this causes a bottleneck in traffic as the passable carriageway width is not sufficient to allow 2 large vehicles approaching in the opposite direction to pass alongside each other. As a consequence one of the large vehicles has to make to the decision to slow down or stop to allow the vehicle travelling in the opposite direction to pass unobstructed. Officers have also seen this situation replicated when motor vehicle with a width of up to 2 metres is unable to gauge the width of an approaching large vehicle travelling towards it in the opposite direction.
- 1.9 It is noted that there are destinations in the general area that larger vehicles need to access and Holders Hill Road is considered to be one of the more appropriate routes in the vicinity for these vehicles. Further consideration of the congestion along Holders Hill Road is considered in the assessment set out below.

### **Accident History**

- 1.10 Personal Injury Accident records for the 5 year period 01/06/2010 to 31/05/2015 have been studied in the vicinity of Holders Hill Road. During this time 13 accidents have been recorded in the study. Of the 23 people injured and one was classified as 'serious' and the 22 others as were classified as 'slight'. 6 of the accidents occurred in the vicinity of junctions off Holders Hill Road. Four of the accidents occurred on street at Holders Hill Road between the Cemetery and Thornfield Avenue. The accidents are summarised in Table 1 below.

**Table 1 – Accident Data**

Ref No.	Accident Ref No.	Location	Date	No of Causalities	Severity	Description
1	0113SX20856	HOLDERS HILL RD 34M NORTH EAST OF J/W HAWTHORN MEWS	15/10/2013	3	Slight	LOST CONTROL, COLLIDING WITH PARKED V3. V3 THEN HIT PARKED V2.

2	0113SX20899	HOLDERS HILL RD 47M NORTH EAST OF J/W GREAT NORTH WAY (BARNET BY-P)	29/10/2013	1	Slight	FOR UNKNOWN REASON V1 VEERED ONTO PAVEMENT AND INTO A LAMP POST.
3	0113SX20976	HOLDERS HILL RD J/W FREELAND PARK	07/11/2013	2	Slight	LOST CONTROL MOVING OFF AND HITTING REAR OF STAT V2.
4	0113SX21102	MANOR HALL RD 22M NORTH EAST OF J/W GARRICK PARK	11/12/2013	2	Slight	MOVED OFF COLLIDING WITH ONCOMING V2.
5	0114SX20056	HOLDERS HILL ROAD, 62M NORTH EAST OF J/W HAWTHORN MEWS	26/01/2014	3	Slight	WAS SPEEDING & LOST CONTROL, SKIDDED, HIT V2, SPUN, HIT V3 & SKIDDED INTO A TELEGRAPH POLE
6	0114SX20281	HOLDERS HILL ROAD J/W CUMBERLAND GARDENS	02/04/2014	1	Slight	PED CROSSED ROAD INTO PATH OF V1 MASKED BY STATIONARY VEHICLE
7	0114SX20449	HOLDERS HILL ROAD 50M SOUTH J/W THORNFIELD AVENUE	03/06/2014	1	Slight	DRIVER V1 LOST CONTROL
8	0114SX20869	HOLDERS HILL ROAD J/W RYDAL CLOSE	11/10/2014	2	Slight	V2 HIT REAR V1
9	0115SX20866	HOLDERS HILL ROAD J/W DOLLIS ROAD	08/09/2015	1	Serious	V1 HIT PED ON CROSSING
10	0115SX20983	HOLDERS HILL DRIVE, J/W HOLDERS HILL ROAD	26/10/2015	2	Slight	BRAKES OF V2 RIDING ON PAVEMENT HAVE FAILED RESULTING IN V2 RIDING INTO N/S OF STATIONARY V1
11	0116SX20216	HOLDERS HILL ROAD, 70M NE OF J/W HAWTHORN MEWS	13/02/2016	2	Slight	V1 HAS LOST TRACTION ON A L/H BEND ON ICY ROAD AND COLLIDED WITH PARKED V2

12	0116SX20281	HOLDERS HILL ROAD, J/W HOLDERS HILL DRIVE	20/03/2016	2	Slight	IT APPEARS V2 HAS GONE TO OVERTAKE V1 & CLIPPED O/S OF V1 CAUSING V2 TO FALL
13	0116SX20374	HOLDERS HILL RD 80M SOUTH OF J/W HAWTHORN MEWS	05/04/2016	1	Slight	V1 JOLTED FORWARD AS PASSENGER ALIGHTED V1 CAUSING PASSENGER TO FALL.

### **Traffic on Holders Hill Road during Funeral services at the Hendon Crematorium and cemetery**

- 1.11 During a number of site visits Officers observed that there was considerable accumulation of congestion on approach to the Hendon Crematorium and Cemetery as a result of a significant number of motorists entering the premises of the Cemetery. As a consequence motorists trying to bypass the Cemetery were unable to do so as the road off Holders Hill Road are mainly 'no through roads'. The only alternative for motorists travelling north on Holders Hill Road is to do a u-turn on Holders Hill Road and turn left onto A1 Great North Way, A41 Watford Way, Page Street, Pursley Road and Devonshire Road, Holders Hill Road. This alternative route can potentially add approximately 10 minutes to journey times especially during these periods which is why the majority of the motorists effected by the Cemetery congestion prefer to wait in traffic.
- 1.12 In order to address this problem, the Cemetery and the Council have been in discussion to develop a proposal to address the parking within the grounds of the Cemetery during Funeral processions. Officers are currently working with the Cemetery on a proposal to improve the flow of traffic around the Cemetery and the parking layout which will be funded separately to this feasibility study.

### **Request for zebra crossing facilities outside Hendon Crematorium and Cemetery**

- 1.13 Officers were asked to investigate whether it was feasible to introduce a zebra crossing outside the Cemetery. Upon investigation officers noted that there may be suitable location to implement a zebra crossing to the immediate east of the entrance of the Cemetery. However, in order to do this it would require removing a number of parking spaces in the vicinity of the shop which rely on parking facilities. In addition it is noted that there already is a pedestrian refuge island immediately east of the entrance to the Cemetery which is already used by pedestrians. Therefore it is not recommended to investigate the provision of a zebra crossing in this location further as part of this study.

### **Measure 1 - Provision of additional Waiting Restrictions (Yellow lines)**

- 1.14 Holders Hill Road is situated within an ‘Event Day’ Controlled Parking Zone (CPZ) which operates between the hours of 1pm and 6pm on event days only with a maximum of 16 matches per year. The parking layout on Holders Hill Road consist of single yellow lines and parking bays which also operate at the these times.
- 1.15 Outside the hours of the restrictions the majority of the residents living on Holders Hill Road as observed appear to be parking either on their own off street parking areas or park within the number of event day parking bays along Holders Hill Road. However, on a number of occasions officers have also observed vehicles parked on the yellow lines on Holders Hill Road in close proximity of its junctions noticeably junctions with Cumberland Gardens, Rydal Close and Foreland Court.
- 1.16 As a consequence of vehicles parking in the vicinity of these junctions the visibility and sightlines of motorists exiting Cumberland Gardens, Rydal Close and Foreland Court are reduced which adversely affect vehicles when they are exiting these roads.
- 1.17 Drawing No. BC/000742-06/001 shows the location of the proposed waiting restrictions which are being upgraded to Double yellow line ‘At any Time’ waiting restrictions.
- 1.18 The locations of the proposed double yellow line, ‘At Any time’ waiting restrictions are as follow:
- Holders Hill Road at its junction with Thornfield Avenue
  - Outside No.152 Holders Hill Road (Close to Hawthorn Mews)
  - Holders Hill Road junction with Foreland Court
  - Holders Hill Road junction with Cumberland Gardens
  - Holders Hill Road junction with Freeland Park
  - Holders Hill Road junction with Holders Hill Gardens
  - Holders Hill Road junction with Holders Hill Drive
  - Holders Hill Road junction with Holders Hill Crescent
  - Holders Hill Road outside and opposite Hasmonean High School
  - Holders Hill Road – both sides of the road between Timberdene and Cumberland Gardens
  - Holders Hill Road between Nos.157 to163 and outside No.152
  - Holders Hill Road between Nos.170 to 178
  - Holders Hill Road outside Paragon Court and Oakdale Court.
  - Outside Hendon Cemetery and Crematorium (Opposite No.7-10 Holders Hill Parade)

**Measure 2 - Proposed footway parking provision (amendment of the existing on carriageway bays to part on footway/part on the carriageway)**

- 1.19 In addition to the proposed double yellow lines to reduce the obstruction caused by parked vehicles at the junctions with Holders Hill road it is recommended that a number of the existing residents parking bays should be amended so they are part on the footway/part of the carriageway.

Notwithstanding, it is recognised that this will remove the ‘pinch points’ along the road and it may also lead to a slight increase in vehicle speeds.

- 1.120 The locations of the proposed footway parking bays are as follows and the total number of bays is 57.
  - Various locations on the southeast side of Holders Hill Road between No.166 Holders Hill Road and Regency Crescent.
  - Various locations on the northwest side of Holders Hill Road between Turnberry Close and No.137 Holders Hill Road.
- 1.21 In order to allow parking on footway, the footway will need to be strengthened in order to protect the footway and any services located in the footway from being damage by vehicle mounting the kerb to park. As a result of this the cost of allowing footway parking on Holders Hill rod would be in excess of the maximum area Committee budget of £25,000 so alternative funding would need to be sort for this measure.

#### **Measure 3 – Removal of parking bays on the northwest side of Holders Hill Road between the Cemetery and Thornfield Avenue.**

- 1.22 In addition, in order to improve the traffic flow and reduce obstructions on Holders Hill Road between the Cemetery and Thornfield Avenue it is proposed that a number of event day permit holders only parking bays and length of waiting restrictions situated on street between No.137 - No.183 and outside No.188-190 Holders Hill Road which currently operate between the hours of 1pm to 6pm on Event days only should be removed and replaced with a waiting restrictions that would operate between the hours of 8am – 6.30pm Monday to Saturday and 1pm to 6pm on Event Days. In addition the event day permit holders only parking bays situated outside Nos.155-157 and outside No.163-165 Holders Hill Road would be removed and converted to “At any time” waiting restrictions.

#### **Measure 4 - Additional Vehicle Activated Signs (VAS)**

- 1.23 There is currently one Vehicle Activated Sign (VAS) in operation on Holders Hill Road by Beaulieu House. This is an older type sign and it does not have the facility to record vehicle numbers and speeds. It is recommended that this sign is upgraded to a new type of sign which will provide the additional data for monitoring purposes on Holders Hill Road.
- 1.24 It is also recommended that in conjunction with the changes to the parking bays and upgraded waiting restriction, which may lead to a slight increase in vehicle speed, that three additional VAS are installed.
- 1.25 The proposed locations of the VAS signs are as follows;
  - Outside Normandy House on Holders Hill Road;
  - Outside No.13 Holders Hill Road;
  - Outside No.190 Holders Hill Road

- 1.26 The exact location of the VAS sign will be confirmed in agreement with the Ward Councillors and Street Lighting contractor and will be subject to the approval of the waiting restriction and footway parking bays as set out above. This may result in the exact location of the VAS being slightly amended. The cost of upgrading the 1 sign and installing 3 additional VAS signs is £14,000.

#### **Measure 5 – Additional ‘SLOW’ carriageway markings**

- 1.27 In conjunction with the above measures it is recommended that an additional 6 no. ‘SLOW’ carriageway marking are installed along the length of Holders Hill Road, as shown on Drawing No. BC/000742-06/001.

#### **Measure 6 - Request for zebra crossing facilities in the facility of Hasmonean School**

- 1.28 Officers were also asked to investigate the possibility of introducing a zebra crossing in the vicinity of the main entrance to Hasmonean School. It was felt that this type of measure would improve the crossing facilities for children who need to cross the road safely especially from the Bus stop across the road. Since the initial request for pedestrian improvements on this section of Holders Hill Road it is noted that a Planning application reference No, 16/662/FUL to relocate the Hasmonean School has been approved. This results in the school being moved from its existing location and reduces the potential requirement for a formal pedestrian crossing facility in this location.
- 1.29 The investigation into the provision of a zebra crossing facility has indicated that there are 2 possible locations for a proposed crossing point as shown on Drawing No. BC/000742-06/001. However, this measure would cost in excess of the Area Committee budget of £25,000. Therefore it is recommended that this measure is considered outside the scope of this feasibility study and potentially investigated in conjunction with any new planning application for the vacated school site.

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 The recommendations to progress with Traffic Management measures No 1, 3, 4 and 5 on Holders Hill Road is to address the issue with issue with traffic flow and obstruction.
- 2.2 In addition the particular approach to prioritise pedestrian improvements is informed by i) the need to comply with disability legislation, and ii) site observations on pedestrian experience and school travel plan aspirations.
- 2.3 As one of the proposed pedestrian crossings requires relocation of bus stops, London Buses' approval is necessary.

### **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 A number of options have been considered in relation to the feasibility study as detailed above. The options related to the zebra crossing facilities have been assessed but it is noted that due to other facilities such as the island in proximity to the Cemetery and the relocation of the Hasmonean School these are not progressed as part of this study.
- 3.2 Amend the layout of the parking bays on sections of Holders Hill Road so they are part on the carriageway and part on the footway have also been considered but the cost of the measure has resulted in them being outside the budget of the Finchley and Golders Green Area Committee.
- 3.3 The other option would be to do nothing but this would not address the concerns raised by residents and ward Councillors.

### **4. POST DECISION IMPLEMENTATION**

- 4.1 If the report's recommendations are approved the scheme would be progressed to detailed design and implementation stages.

### **5. IMPLICATIONS OF DECISION**

#### **5.1 Corporate Priorities and Performance**

- 5.1.1 The proposals here will particularly help to address the Corporate Plan delivery objectives of "a clean and attractive environment, with well-maintained roads and pavements, flowing traffic" and "a responsible approach to regeneration, with thousands of new homes built" by helping residents to feel confident moving around their local area on foot, and in a vehicle and contribute to reduced congestion.

- 5.1.2 The proposal also helps address road traffic casualties which will also have an impact on Health and Wellbeing.

#### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 5.2.1 At feasibility has identified the estimated costs for the recommended measures as set out below

- **Measure 1** - Double yellow line 'At any time' and 8am to 6.30pm Monday to Saturday and 1pm to 6.pm on event days Waiting Restrictions – Estimated cost £4,500.
- **Measure 2** – Footway Parking Bays and removal of existing parking bays that causes an obstruction. – Estimated cost £ 48,000.
- **Measure 3** – Removal of parking bays in the vicinity of the Cemetery – Estimated cost £1500 (if carried out in conjunction with Measure 1)
- **Measure 4** – Additional Vehicle Activated Signs (VAS) - Estimated

costs £14,000.

- **Measure 5** – Additional ‘SLOW’ carriageway markings - Estimated cost £500.
- **Measure 6** - Request for Zebra crossing facilities in the facility of Hasmonean School. - Estimated costs to be confirmed by in the region of £35,000.

- 5.2.2 The total cost of installed the recommended measures Nos. 1, 3, 4 and 5 is £20500 and is requested from the Area Committee budget.
- 5.2.3 The cost of implementing zebra crossing facilities would be in excess of the £25,000 Area Committee Bud therefore are no currently being considered as part of this feasibility study. There would be need to be referred to the Environment Committee for prioritisation as part of future programmes of work and funding approval prior to implementation.
- 5.2.4 The estimated implementation costs of this recommendation are (based on prices contained in Year 2, Volume 4 Adjusted Rates – London Highways Alliance Contract (LoHAC) Northwest1).
- 5.2.5 Future maintenance of electrical apparatus shall pass to Barnet Lighting Services who will be expected to charge a commutable sum with the cost fully borne by London Borough of Barnet.
- 5.2.6 The work will be carried out under the existing PFI and LoHAC term maintenance contractual arrangements.

### **5.3 Social Value**

- 5.3.1 None in the context of this report.

### **5.4 Legal and Constitutional References**

- 5.4.1 The Council’s Constitution, in section 15 headed “Responsibility for Functions” (Annex A) states that Area Committees may take decisions within their terms of reference provided it is not contrary to council policy and can discharge various functions, including highway use and regulation, within the boundaries of their areas in accordance with Council policy and within budget.
- 5.4.2 The Traffic Management Act 2004 places obligations on authorities to ensure the expeditious movement of traffic on their road network. Authorities are required to make arrangements as they consider appropriate for planning and carrying out the action to be taken in performing the duty.

### **5.5 Risk Management**

- 5.5.1 None in the context of this report. Risk management may be required for work resulting from this report.

### **5.6 Equalities and Diversity**

- 5.6.1 The 2010 Equality Act outlines the provisions of the Public Sector Equalities

Duty which requires Public Bodies to have due regard to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- advance equality of opportunity between people from different groups
- foster good relations between people from different groups.

5.6.2 Proposed changes associated with the proposal are not expected to disproportionately disadvantage or benefit members of the community.

## **5.7 Consultation and Engagement**

5.7.1 A public consultation will be carried out on the proposals and details of the proposals will also be outlined on the Council's website.

## **5.8 Insight**

5.8.1 None in relation to this report

## **6. BACKGROUND PAPERS**

6.1 Finchley and Golders Green Area Committee - 30 March 2016

<https://barnet.moderngov.co.uk/documents/s30970/FGG%20March%20Update%20report%20Final.pdf>

6.2 Finchley and Golders Green Area Committee – 6 July 2016

<https://barnet.moderngov.co.uk/documents/g8749/Printed%20minutes%2006th-Jul-2016%2019.00%20Finchley%20Golders%20Green%20Area%20Committee.pdf?T=1>